PALM BEACH STATE COLLEGE

2013-2014
Annual Financial Report

PALM BEACH STATE COLLEGE
ANNUAL FINANCIAL REPORT
June 30, 2014

This report is certified to be true.

Dennis P. Gallon

President

August 15, 2014

Date

MANAGEMENT'S DISCUSSION AND ANALYSIS

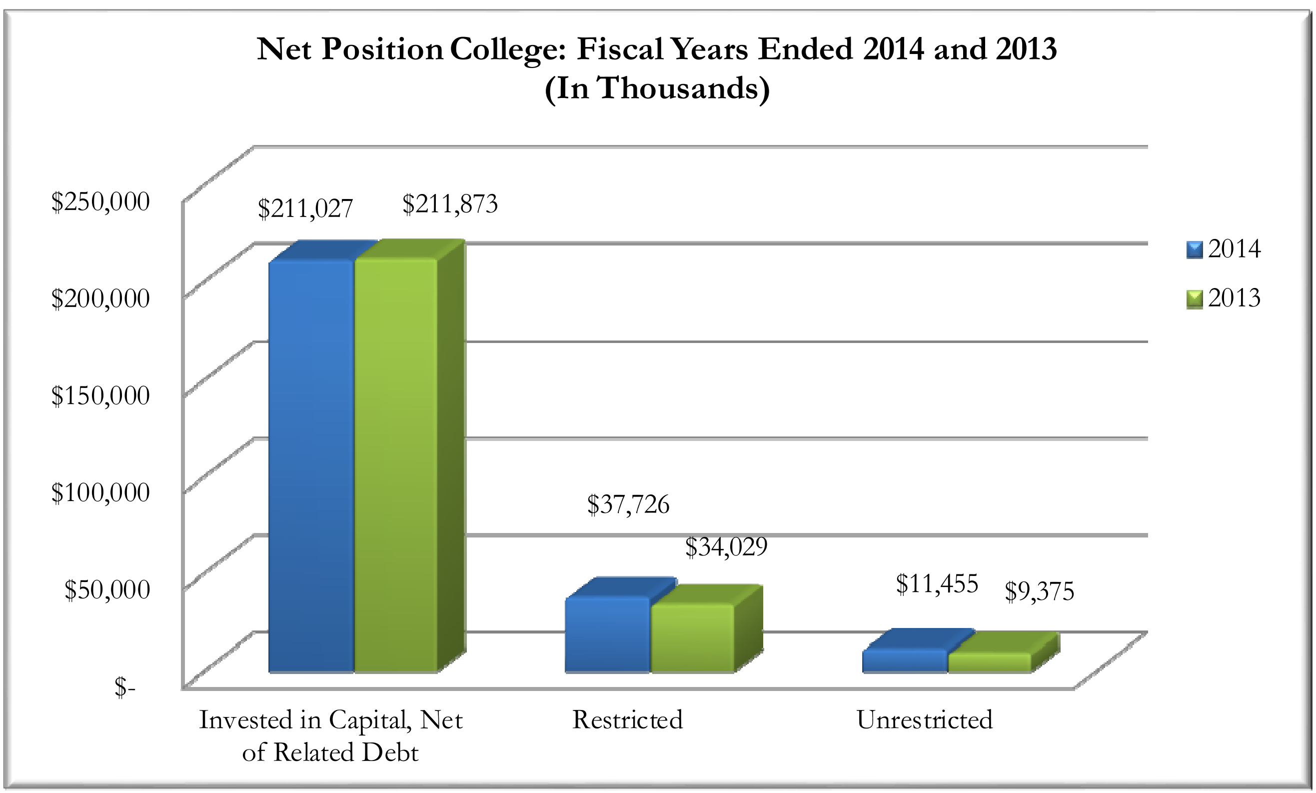
The management's discussion and analysis (MD&A) provides an overview of the financial position and activities of the College for the fiscal year ended June 30, 2014, and should be read in conjunction with the financial statements and notes thereto. The MD&A, and financial statements and notes thereto, are the responsibility of College management. The MD&A contains financial activity of the College for the fiscal years ended June 30, 2014, and June 30, 2013, and its component unit the Palm Beach State College Foundation, Inc., for the fiscal years ended December 31, 2013, and December 31, 2012.

FINANCIAL HIGHLIGHTS

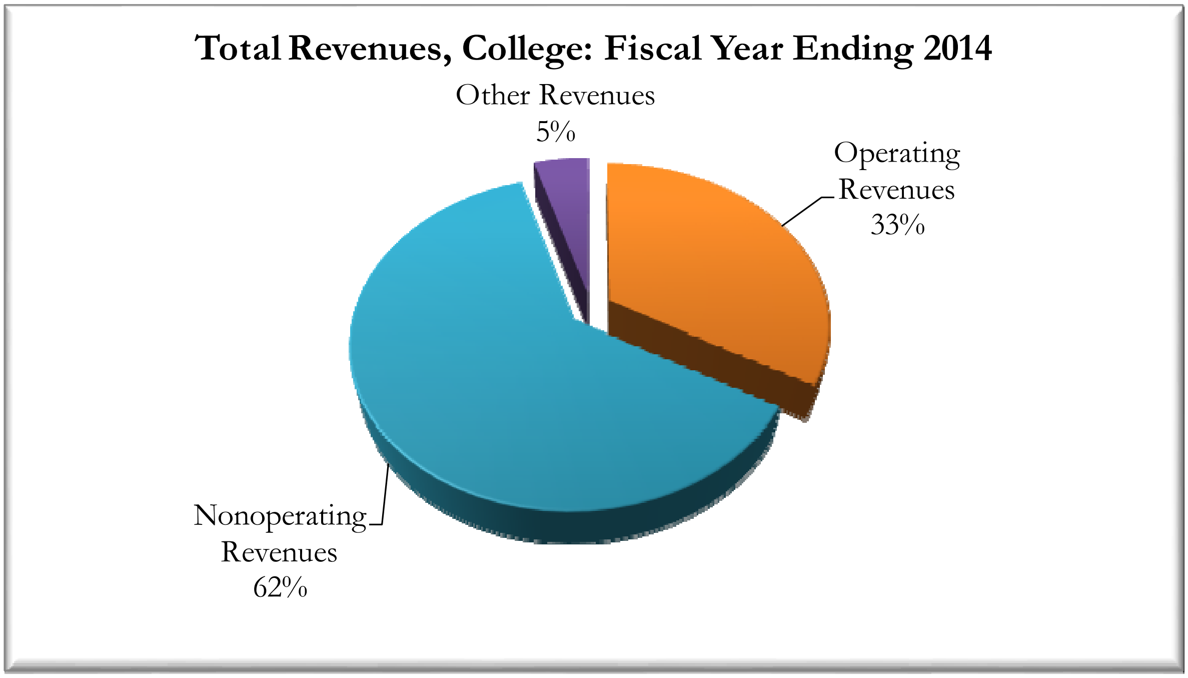
The College's assets totaled $299.7 million at June 30, 2014. This balance reflects a $2.5 million, or 0.9 percent, increase as compared to the 2012-13 fiscal year. While assets increased slightly, liabilities decreased by $2.6 million, or 6.3 percent, totaling $39.2 million at June 30, 2014, compared to $41.8 million at June 30, 2013. As a result, the College's net position increased by $4.9 million, resulting in a year-end balance of $260.2 million.

The College's operating revenues totaled $56 million for the 2013-14 fiscal year, representing a 5.6 percent increase as compared to the 2012-13 fiscal year due mainly to increased student fee and nongovernmental grants and contract revenues. Operating expenses totaled $163.4 million for the 2013-14 fiscal year, representing an increase of 2.0 percent as compared to the 2012-13 fiscal year due mainly to personnel services and contractual services expenses.

Net position represents the residual interest in the College's assets and deferred outflows of resources after deducting liabilities and deferred inflows of resources. The College's comparative total net position by category for the fiscal years ended June 30, 2014, and 2013, is shown in the following graph:



The following chart provides a graphical presentation of College revenues by category for the 2013-14 fiscal year:



OVERVIEW OF FINANCIAL STATEMENTS

Pursuant to GASB Statement No. 35, the College's financial report consists of three basic financial statements: the statement of net position; the statement of revenues, expenses, and changes in net position; and the statement of cash flows. These financial statements, and notes thereto, provide information on the College as a whole, present a long-term view of the College's finances, and include activities for the following entities:

- Palm Beach State College (Primary Institution) – Most of the programs and services generally associated with a college fall into this category, including instruction, public service, and support services.
- Palm Beach State College Foundation, Inc. (Component Unit) – Although legally separate, this component unit is important because the College is financially accountable for it, as the College reports its financial activities to the State of Florida.

THE STATEMENT OF NET POSITION

The statement of net position reflects the assets, deferred outflows of resources, liabilities, and deferred inflows of resources of the College, using the accrual basis of accounting, and presents the financial position of the College at a specified time. Assets, plus deferred outflows of resources, less liabilities, less deferred inflows of resources, equals net position, which is one indicator of the College's current financial condition. The changes in net position that occur over time indicate improvement or deterioration in the College's financial condition.

A condensed statement of assets, liabilities, deferred inflows of resources, and net position of the College and its component for the respective fiscal years ended, is shown in the following table:

Condensed Statement of Net Position at
(In Thousands)

	College		Component Unit	
	6/30/2014	6/30/2013	12/31/2013	12/31/2012
Assets				
Current Assets	$ 31,652	$ 35,209	$ 13,900	$ 10,139
Capital Assets, Net	234,862	238,037	11	11
Other Noncurrent Assets	33,161	23,881	17,923	17,719
Total Assets	299,675	297,127	31,834	27,869
Deferred Outflows of Resources				
Liabilities				
Current Liabilities	6,868	7,271	164	115
Noncurrent Liabilities	32,365	34,578		
Total Liabilities	39,233	41,849	164	115
Deferred Inflows of Resources				
Refunding of Bonds Payable	234			
Net Position				
Invested in Capital Assets, Net of Related Debt	211,027	211,873	11	11
Restricted	37,726	34,030	30,277	27,471
Unrestricted	11,455	9,375	1,382	272
Total Net Position	$ 260,208	$ 255,278	$ 31,670	$ 27,754

The College's net position increased $4.9 million, or 1.9 percent. This is mainly attributed to an increase in total assets and decrease in total liabilities that have resulted from increased operating revenues from tuition as well as grants and contracts activities.

THE STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION

The statement of revenues, expenses, and changes in net position presents the College's revenue and expense activity, categorized as operating and nonoperating. Revenues and expenses are recognized when earned or incurred, regardless of when cash is received or paid.

The following summarizes the activities of the College and its component unit for the respective fiscal years ended:

Condensed Statement of Revenues, Expenses, and Changes in Net Position
For the Fiscal Years Ended
(In Thousands)

	College		Component Unit	
	6/30/2014	6/30/2013	12/31/2013	12/31/2012
Operating Revenues	$ 55,975	$ 53,013	$ 2,316	$ 4,481
Less Operating Expenses	163,371	160,142	3,131	6,141
Operating Income (Loss)	(107,396)	(107,129)	(815)	(1,660)
Net Nonoperating Revenues	104,539	99,749	4,731	2,596
Income (Loss) Before Other Revenues, Expenses, Gains, or Losses	(2,857)	(7,380)	3,916	936
Other Revenues	7,787	8,149		241
Net Increase in Net Position	4,930	769	3,916	1,177
Net Position, Beginning of year	255,278	254,509	27,754	26,577
Net Position, End of Year	$ 260,208	$ 255,278	$ 31,670	$ 27,754

Operating Revenues

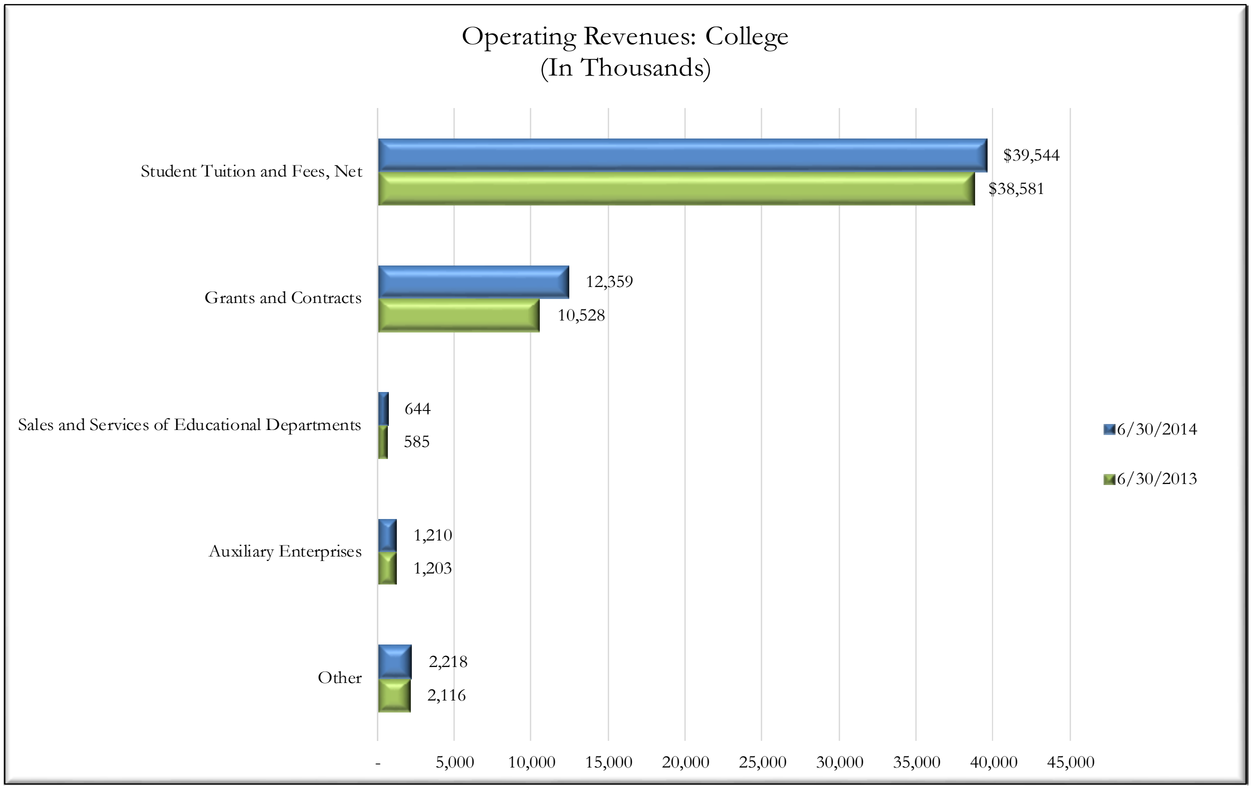
GASB Statement No. 35 categorizes revenues as either operating or nonoperating. Operating revenues generally result from exchange transactions where each of the parties to the transaction either gives or receives something of equal or similar value.

The following summarizes the operating revenues for the College and its component unit by source that were used to fund operating activities for the respective fiscal years ended:

Operating Revenues
For the Fiscal Years Ended
(In Thousands)

	College		Component Unit	
	6/30/2014	6/30/2013	12/31/2013	12/31/2012
Student Tuition and Fees, Net	$ 39,544	$ 38,581	$	$
Grants and Contracts	12,359	10,528	78	59
Sales and Services of Educational Departments	644	585		
Auxiliary Enterprises	1,210	1,203		
Other	2,218	2,116	2,238	4,422
Total Operating Revenues	$ 55,975	$ 53,013	$ 2,316	$ 4,481

The following chart presents the College's operating revenues for the 2013-14 and 2012-13 fiscal years:



College operating revenue changes were the result of the following factors:

- An increase of grants and contracts of $1.8 million, or 17.4 percent, comprised of noncapital state appropriations and local grants and contracts.
- An increase of net student tuition and fees of $1 million, or 2.5 percent, from slight increases in overall enrollment, particularly in the baccalaureate programs.

Operating Expenses

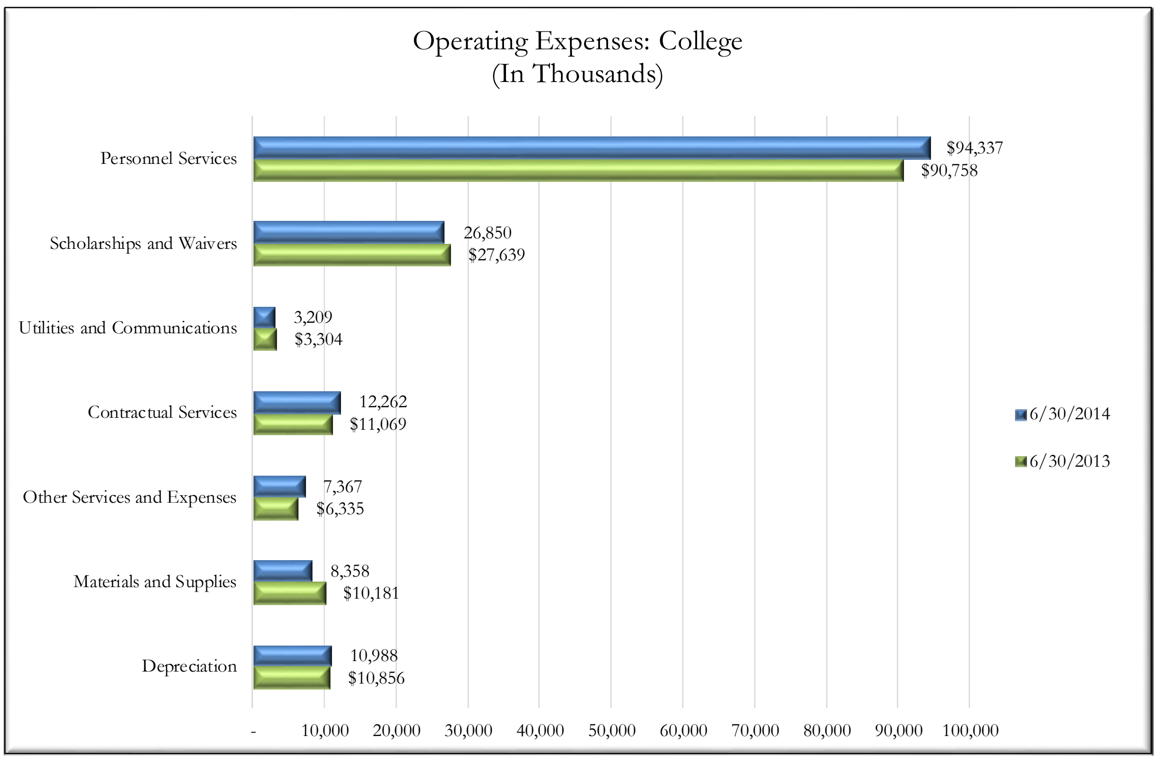
Expenses are categorized as operating or nonoperating. The majority of the College's expenses are operating expenses as defined by GASB Statement No. 35. GASB gives financial reporting entities the choice of reporting operating expenses in the functional or natural classifications. The College has chosen to report the expenses in their natural classification on the statement of revenues, expenses, and changes in net position and has displayed the functional classification in the notes to financial statements.

The following summarizes operating expenses by natural classification for the College and its component unit for the respective fiscal years ended:

Operating Expenses
For the Fiscal Years Ended
(In Thousands)

	College		Component Unit	
	6/30/2014	6/30/2013	12/31/2013	12/31/2012
Operating Expenses				
Personnel Services	$ 94,337	$ 90,758	$ -	$ -
Scholarships and Waivers	26,850	27,639	1,405	2,474
Utilities and Communications	3,209	3,304		
Contractual Services	12,262	11,069		
Other Services and Expenses	7,367	6,335	1,726	3,667
Materials and Supplies	8,358	10,181		
Depreciation	10,988	10,856		
Total Operating Expenses	$ 163,371	$ 160,142	$ 3,131	$ 6,141

The following chart presents the College's operating expenses for the 2013-14 and 2012-13 fiscal years:



College operating expense changes were the result of the following factors:

- A decrease in materials and supplies of $1.8 million, or 17.9 percent, mainly due to reduced capital projects.
- A decrease in scholarships and waivers of $0.8 million, or 2.9 percent, which is dependent on student eligibility and availability of funding sources.
- An increase in personnel services of $3.6 million, or 3.9 percent, representing fulfilling staffing requirements along with a cost of living adjustment of generally 3 percent.
- An increase in contractual services of $1.2 million, or 10.8 percent, consisting mainly of recruitment/marketing and contracted instructional services.

Nonoperating Revenues and Expenses

Certain revenue sources that the College relies on to provide funding for operations, including State noncapital appropriations, Federal and State student financial aid, certain gifts and grants, and investment income, are defined by GASB as nonoperating. Nonoperating expenses include capital financing costs and other costs related to capital assets. The following summarizes the College's nonoperating revenues and expenses for the 2013-14 and 2012-13 fiscal years:

Nonoperating Revenues (Expenses): College
(In Thousands)

	2013-14	2012-13
State Noncapital Appropriations	$ 53,807	$ 50,997
Federal and State Financial Aid	48,143	48,944
Gifts and Grants	1,175	78
Investment Income (Loss)	485	(103)
Net Gain on Investments	402	633
Gain on Disposal of Capital Assets	67	
Interest on Capital Asset-Related Debt	(785)	(800)
Other Nonoperating Revenues	1,246	
Net Nonoperating Revenues	$ 104,540	$ 99,749

Net nonoperating revenues increased 4.8 million, or 4.8 percent, primarily due to an increase in State noncapital appropriations of $2.8 million, other nonoperating revenues consisting of proceeds of refunding of debt of $1.2 million, and gifts and grants of $1.1 million.

Other Revenues, Expenses, Gains, or Losses

This category is composed of State capital appropriations and capital grants, contracts, gifts, and fees. The following summarizes the College's other revenues, expenses, gains, or losses for the 2013-14 and 2012-13 fiscal years:

Other Revenues, Expenses, Gains, or Losses: College
(In Thousands)

	2013-14	2012-13
State Capital Appropriations	$ 2,787	$ 3,133
Capital Grants, Contracts, Gifts, and Fees	5,000	5,016
Total	$ 7,787	$ 8,149

Other revenues decreased by $0.4 million, or 4.4 percent, due primarily to a decrease in State capital appropriations of $0.3 million, or 11.0 percent, related to a reduction of Public Education Capital Outlay appropriated funds.

THE STATEMENT OF CASH FLOWS

The statement of cash flows provides information about the College's financial results by reporting the major sources and uses of cash and cash equivalents. This statement will assist in evaluating the College's ability to generate net cash flows, its ability to meet its financial obligations as they come due, and its need for external financing. Cash flows from operating activities show the net cash used by the operating activities of the College. Cash flows from capital financing activities include all plant funds and related long-term debt activities. Cash flows from investing activities show the net source and use of cash related to purchasing or selling investments, and earning income on those investments. Cash flows from noncapital financing activities include those activities not covered in other sections. The statement of cash flows also helps users assess:

- An entity's ability to generate future net cash flows.
- Its ability to meet its obligations as they come due.
- Its need for external financing.

The following summarizes the College's cash flows for the 2013-14 and 2012-13 fiscal years:

Condensed Statement of Cash Flows: College
(In Thousands)

	2013-14	2012-13
Cash Provided (Used) by:		
Operating Activities	$ (96,251)	$ (95,316)
Noncapital Financing Activities	103,137	100,006
Capital and Related Financing Activities	2,110	(13,695)
Investing Activities	705	(40)
Net Increase (Decrease) in Cash and Cash Equivalents	9,701	(9,045)
Cash and Cash Equivalents, Beginning of Year	44,315	53,360
Cash and Cash Equivalents, End of Year	$ 54,016	$ 44,315

Major sources of funds came from State noncapital appropriations ($53.8 million), Federal and State student financial aid ($48.2 million), net student tuition and fees ($39.9 million), and Grants and Contracts ($12.3 million). Major uses of funds were for payments to employees ($94.0 million), providers of goods, services, and capital assets ($39.7 million), and to disbursements to students for Federal Direct Student Loans and scholarship programs ($44.3 million).

Changes in cash and cash equivalents were the result of the following factors:

- Cash provided by State capital appropriations increased by $5.6 million due to completion of previously approved projects.
- Cash provided by State noncapital appropriations increased by $2.8 million due to increased appropriation which included performance funding.
- Cash used for purchases of capital assets decreased by $17.8 million due to reductions in new building and renovation activities.
- Cash used related to capital debt decreased by $7.7 million as a result of refunding of bonds along with no increase in local debt.
- Cash used for payments for employee personnel services increased by $3.5 million due to increased staffing and a cost of living adjustment.
- Cash used for payments to suppliers increased by $1.7 million due to increased local grants and contracts activities.

CAPITAL ASSETS AND DEBT ADMINISTRATION

CAPITAL ASSETS

At June 30, 2014, the College had $369.0 million in capital assets, less accumulated depreciation of $134.1 million, for net capital assets of $234.9 million. Depreciation charges for the current fiscal year totaled $11.0 million. The following table summarizes the College's capital assets, net of accumulated depreciation, at June 30:

Capital Assets: Net at June 30: College
(In Thousands)

Capital Assets	2014	2013
Land	$ 9,768	$ 9,768
Construction in Progress	942	635
Buildings	210,268	213,546
Other Structures and Improvements	10,780	10,984
Furniture, Machinery, and Equipment	3,104	3,104
Capital Assets, Net	$ 234,862	$ 238,037

CAPITAL EXPENSES AND COMMITMENTS

Major capital expenses through June 30, 2014, were incurred on the following projects. The College's major construction commitments at June 30, 2014, are as follows:

Major Capital Project Commitments
(In Thousands)

Project	Total Committed	Completed to Date	Balance Committed	Planned 2014/2015	Funding Sources
Central Campus:					
Exterior Site Lighting Improvements				150	Local Funds
Central Commons Amphitheater				350	Local Funds
Remodel Cosmetology Lab ETD #158	18	10	8	100	PECO
Stage West Doors #131				50	Local Funds
Resurface North Perimeter Road				60	Local Funds
North Campus:					
Replace Chiller	306	16	290	485	PECO, Local Funds
Horticulture Site Structure and Upgrades	265	73	192		PECO
Exterior Site Lighting Improvements	57	5	52	204	Local Funds
Replace Theatre Porte Cochere	86	6	80	75	Local Funds
Outdoor Cafeteria & Basketball Court				250	Local Funds
Remodel Security Office #120				80	Local Funds
Remodel Finance Lab #104				40	Local Funds
Glades Campus:					
Exterior Site Lighting Improvements	16	6	10		Local Funds
Loxahatchee Groves:					
Planning/Design/Construction for New Site/Building	1,275	425	850	13,500	CIF, CO&DS
Site Infrastructure, Roads and Utility Development	510	417	93	5,000	PECO
South Campus:					
Chiller Replacement	1,197	914	283		PECO, Local Funds
Exterior Site Lighting Improvements	175		175		Local Funds
Fire Alarm Upgrades				220	Local Funds
District:					
District Security Initiatives	2,171	16	2,155	2,300	Local Funds
Elevator Modernization	410	19	391	385	Local Funds
Total	$ 6,486	$ 1,907	$ 4,579	$ 23,249	

PECO = Public Education Capital Outlay
CIF = Capital Improvement Fees
CO&DS = Capital Outlay and Debt Services

Additional information about the College's construction commitments is presented in the notes to financial statements.

DEBT ADMINISTRATION

As of June 30, 2014, the College had $23.6 million in outstanding capital improvement debts payable and loans payable, representing a decrease of $2.5 million, or 10.0 percent, from the prior fiscal year. The following table summarizes the outstanding long-term debt by type for the fiscal years ended June 30, 2014, and June 30, 2013:

Long-Term Debt, at June 30: College

(In Thousands)

	2013-14	2012-13
State Board of Education Capital Outlay Bonds	$ 2,511	$ 3,040
Capital Improvement Revenue Bonds	16,240	17,010
Loans Payable	4,850	6,114
Total	$ 23,601	$ 26,164

Note: Component Unit has no outstanding debt.

During the 2013-14 fiscal year, the State Board of Education (SBE) issued $24.6 million of the SBE Capital Outlay Bonds, 2014 Series A. Proceeds from the College's portion of the bonds, $1.2 million, was used to refund $1.5 million of 2005 Series A bonds. Debt repayments for SBE bonds totaled $295 thousand and property acquisition payments for the Loxahatchee Groves location totaled $584 thousand during the 2013-14 fiscal year. Additional information about the College's long-term debt is presented in the notes to financial statements.

ECONOMIC FACTORS THAT WILL AFFECT THE FUTURE

The Palm Beach State College's economic condition is closely tied to that of the State of Florida. Because of limited economic growth and increased demand for State resources, only a modest increase in State funding is anticipated in the 2014-15 fiscal year. The College's current financial and capital plans indicate that the infusion of additional financial resources from active enrollment management efforts, careful materials budget monitoring, and continued savings of utilities costs will be necessary to maintain its present level of services.

REQUESTS FOR INFORMATION

Questions concerning information provided in the MD&A or other required supplementary information and financial statements and notes thereto, or requests for additional financial information should be addressed to Richard Becker, the Vice President for Administration and Business Services, Palm Beach State College, 4200 Congress Avenue, MS#24, Lake Worth, Florida 33461.

PALM BEACH STATE COLLEGE
A COMPONENT UNIT OF THE STATE OF FLORIDA
STATEMENT OF NET POSITION (Page 1 of 2)
As of June 30, 2014

	College	Component Unit	Total Reporting Entity
ASSETS			
Current Assets:			
Cash and Cash Equivalents	$ 22,180,534	$ 2,485,115	$ 24,665,649
Restricted Cash and Cash Equivalents	79,240		79,240
Restricted Investments		11,053,071	11,053,071
Accounts Receivable, Net	2,768,969	355,111	3,124,080
Due from Other Governmental Agencies	3,626,519		3,626,519
Due from Component Unit	23,797		23,797
Inventories	53,698		53,698
Prepaid Expenses	1,476,029	6,250	1,482,279
Deposits	1,443,612		1,443,612
Total Current Assets	31,652,398	13,899,547	45,551,945
Noncurrent Assets:			
Restricted Cash and Cash Equivalents	31,756,427		31,756,427
Investments	1,329,231	17,922,990	19,252,221
Restricted Investments	74,997		74,997
Depreciable Capital Assets, Net	224,152,349		224,152,349
Nondepreciable Capital Assets	10,709,737	11,000	10,720,737
Total Noncurrent Assets	268,022,741	17,933,990	285,956,731
TOTAL ASSETS	299,675,139	31,833,537	331,508,676
Deferred Outflows of Resources			
LIABILITIES			
Current Liabilities:			
Accounts Payable	365,699	55,618	421,317
Salary and Payroll Taxes Payable	2,336,012		2,336,012
Retainage Payable	67,946		67,946
Unearned Revenue	42,617		42,617
Deposits Held for Others	1,129,461		1,129,461
Annuities Payable		107,598	107,598
Long-Term Liabilities - Current Portion:			
Bonds Payable	992,000		992,000
Notes and Loans Payable	1,274,769		1,274,769
Compensatory Absences Payable	659,275		659,275
Total Current Liabilities	6,867,779	163,216	7,030,995
Noncurrent Liabilities:			
Bonds Payable	17,759,000		17,759,000
Loans Payable	3,574,767		3,574,767
Compensated Absence Payable	9,338,331		9,338,331
Other Postemployment Payable	470,878		470,878
Other Noncurrent Liabilities	1,222,373		1,222,373
Total Noncurrent Liabilities	32,365,349		32,365,349
TOTAL LIABILITIES	39,233,128	163,216	39,396,344
Deferred Inflows of Resources			
Deferred Amounts on Refunding of Debt	234,000		234,000

PALM BEACH STATE COLLEGE
A COMPONENT UNIT OF THE STATE OF FLORIDA
STATEMENT OF NET POSITION (Page 2 of 2)
As of June 30, 2014

	College	Component Unit	Total Reporting Entity
NET POSITION			
Net Investment in Capital Assets	$ 211,027,550	$ 11,000	$ 211,038,550
Restricted:			
Nonexpendable Endowment		17,922,990	17,922,990
Expendable:			
Grants and Loans	1,605,375		1,605,375
Scholarships	1,123,272	12,354,101	13,477,373
Capital Projects	33,502,891		33,502,891
Debt Service	1,494,274		1,494,274
Unrestricted	11,454,649	1,382,230	12,836,879
Total Net Position	$ 260,208,011	$ 31,670,321	$ 291,878,332

The accompanying notes to financial statements are an integral part of this statement.

PALM BEACH STATE COLLEGE
A COMPONENT UNIT OF THE STATE OF FLORIDA
STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION
For the Fiscal Year Ended June 30, 2014

	College	Component Unit
Operating Revenues		
Student Tuition and Fees, Net of Scholarship Allowances of $26,503,334	$ 39,543,700	$
Federal Grants and Contracts	4,535,570	
State and Local Grants and Contracts	1,759,319	
Nongovernmental Grants and Contracts	6,063,466	
Sales and Services of Educational Departments	644,297	
Auxiliary Enterprises	1,210,183	
Other Operating Revenues	2,218,021	2,316,111
Total Operating Revenues	55,974,556	2,316,111
Operating Expenses:		
Personnel Services	94,336,605	
Scholarships and Waivers	26,849,580	1,404,888
Utilities and Communications	3,209,522	
Contractual Services	12,262,516	
Other Services and Expenses	7,366,677	1,726,428
Materials and Supplies	8,357,522	
Depreciation	10,988,439	
Total Operating Expenses	163,370,861	3,131,316
Operating Loss	(107,396,305)	(815,205)
Nonoperating Revenues (Expenses)		
State Noncapital Appropriations	53,807,426	
Federal and State Student Financial Aid	48,142,933	
Gifts and Grants	1,175,099	406,752
Investment Income (Loss)	484,379	4,324,761
Net Gain on Investments	402,248	
Gain on Disposal of Capital Assets	66,876	
Interest on Capital Asset-Related Debt	(785,433)	
Other Nonoperating revenues	1,246,000	
Net Nonoperating Revenues	104,539,528	4,731,513
Income (Loss) Before Other Revenues, Expenses, Gains, or Losses	(2,856,777)	3,916,308
State Capital Appropriations	2,786,682	
Capital Grants, Contracts, Gifts, and Fees	5,000,270	
Additions to Permanent Endowments		
Total Other Revenues	7,786,952	
Increase in Net Position	4,930,175	3,916,308
Net Position, Beginning of Year	255,277,837	27,754,013
Net Position, End of Year	$ 260,208,012	$ 31,670,321

The accompanying notes to financial statements are an integral part of this statement.

PALM BEACH STATE COLLEGE
A COMPONENT UNIT OF THE STATE OF FLORIDA
STATEMENT OF CASH FLOWS (Page 1 of 2)
For the Fiscal Year Ended June 30, 2014

	College
CASH FLOWS FROM OPERATING ACTIVITIES	
Tuition and Fees, Net	$ 39,915,472
Grants and Contracts	12,293,261
Payments to Suppliers	(28,775,000)
Payments to Utilities and Communication	(3,209,522)
Payments to Employees	(78,279,111)
Payments for Benefits	(15,785,012)
Payments for Scholarships	(26,849,580)
Auxiliary Enterprises	1,210,183
Sales and Service of Educational Departments	644,297
Other Receipts	2,584,032
Net Cash Used by Operating Activities	(96,250,980)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES	
State Noncapital Appropriations	53,807,426
Federal and State Student Financial Aid	48,154,853
Federal Direct Loans Program Receipts	17,491,183
Federal Direct Loans Program Disbursements	(17,491,183)
Gifts and Grants Received for Other Than Capital or Endowment Purposes	1,175,099
Net Cash Provided (Used) by Noncapital Financing Activities	103,137,378
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES	
Proceeds from Capital Debt	(1,274,769)
State Capital Appropriations	8,169,194
Capital Grants and Gifts	5,000,270
Proceeds from Sale of Refunding of Bonds	(1,443,612)
Purchases of Capital Assets	(7,746,834)
Principal Paid on Capital Debt and Leases	191,575
Interest Paid on Capital Debt and Leases	(785,433)
Net Cash Provided (Used) by Capital and Related Financing Activities	2,110,391
CASH FLOWS FROM INVESTING ACTIVITIES	
Proceeds from Sales and Maturities of Investments	85,532
Purchase of Investments	134,489
Investment Income	484,379
Net Cash Provided (Used) by Investing Activities	704,400
Net Increase in Cash and Cash Equivalents	9,701,189
Cash and Cash Equivalents, Beginning of Year	44,315,011
Cash and Cash Equivalents, End of Year	$ 54,016,200

PALM BEACH STATE COLLEGE
A COMPONENT UNIT OF THE STATE OF FLORIDA
STATEMENT OF CASH FLOWS (Page 2 of 2)
For the Fiscal Year Ended June 30, 2014

		College
RECONCILIATION OF NET OPERATING REVENUES (EXPENSES) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES		
Operating Income (Loss)	$	(107,396,306)
Adjustments to Reconcile Net Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:		
Depreciation Expense		10,988,439
Changes in Assets and Liabilities:		
Receivables, Net		245,292
Inventories		(23,559)
Prepaid Expenses		(556,142)
Accounts Payable		134,522
Unearned Revenue		42,617
Deposits Held for Others		366,011
Compensated Absences Payable		(166,134)
Other Postemployment Benefits Payable		114,280
NET CASH USED BY OPERATING ACTIVITIES	$	(96,250,980)
SUPPLEMENTAL DISCLOSURE OF NONCASH INVESTING AND CAPITAL FINANCING ACTIVITY		
Adjustments for the disposal of capital assets were recognized on the statement of revenues, expenses, and changes in net assets, but are not cash transactions for the statement of cash flows.	$	95,031
Unrealized losses on investments were recognized as a reduction to investment income on the statement of revenues, expenses, and changes in net position, but are not cash transactions for the statement of cash flows.	$	28,155

The accompanying notes to financial statements are an integral part of this statement.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Reporting Entity. The governing body of Palm Beach State College, a component unit of the State of Florida, is the District Board of Trustees. The Board constitutes a corporation and is composed of five members appointed by the Governor and confirmed by the Senate. The District Board of Trustees is under the general direction and control of the Florida Department of Education, Division of Florida Colleges, and is governed by law and State Board of Education rules. However, the District Board of Trustees is directly responsible for the day-to-day operations and control of the College within the framework of applicable State laws and State Board of Education rules. Geographic boundaries of the District correspond with those of Palm Beach County.

Criteria for defining the reporting entity are identified and described in the Governmental Accounting Standards Board's (GASB) *Codification of Governmental Accounting and Financial Reporting Standards*, Sections 2100 and 2600. These criteria were used to evaluate potential component units for which the District Board of Trustees is financially accountable and other organizations for which the nature and significance of their relationship with the District Board of Trustees are such that exclusion would cause the College's financial statements to be misleading. Based upon the application of these criteria, the College is a component unit of the State of Florida, and its financial balances and activities are reported in the State's Comprehensive Annual Financial Report by discrete presentation.

Discretely Presented Component Unit. Based on the application of the criteria for determining component units, the Palm Beach State College Foundation, Inc. (Foundation), a legally separate entity, is included within the College's reporting entity as a discretely presented component unit and is governed by a separate board.

The Foundation is audited by other auditors pursuant to Section 1004.70(6), Florida Statutes. The Foundation's audited financial statements are available to the public at the College. The financial data reported on the accompanying financial statements was derived from the Foundation's audited financial statements for the fiscal year ended December 31, 2013.

The Foundation is also a direct-support organization, as defined in Section 1004.70, Florida Statutes, and although legally separate from the College, is financially accountable to the College. The Foundation is managed independently, outside the College's budgeting process, and its powers generally are vested in a governing board pursuant to various State statutes. The Foundation receives, holds, invests, and administers property, and makes expenditures to or for the benefit of the College.

Basis of Presentation. The College's accounting policies conform with accounting principles generally accepted in the United States of America applicable to public colleges and universities as prescribed by GASB. The National Association of College and University Business Officers (NACUBO) also provides the College with recommendations prescribed in accordance with generally accepted accounting principles promulgated by GASB and the Financial Accounting Standards Board (FASB). GASB allows public colleges various reporting options. The College has elected to report as an entity engaged in only business-type activities. This election requires the adoption of the accrual basis of accounting and entitywide reporting including the following components:

- Management's Discussion and Analysis
- Basic Financial Statements:

- Statement of Net Position
- Statement of Revenues, Expenses, and Changes in Net Position
- Statement of Cash Flows
- Notes to Financial Statements

➢ Other Required Supplementary Information

Basis of Accounting. Basis of accounting refers to when revenues, expenses, and related assets, deferred outflows of resources, liabilities, and deferred inflows of resources are recognized in the accounts and reported in the financial statements. Specifically, it relates to the timing of the measurements made, regardless of the measurement focus applied. The College's financial statements are presented using the economic resources measurement focus and the accrual basis of accounting. Revenues, expenses, gains, losses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources, resulting from nonexchange activities are generally recognized when all applicable eligibility requirements, including time requirements, are met. The College follows GASB standards of accounting and financial reporting.

The College's component unit uses the economic resources measurement focus and accrual basis of accounting whereby revenues are recognized when earned and expenses are recognized when incurred, and follows GASB standards of accounting and financial reporting.

Significant interdepartmental sales between auxiliary service departments and other institutional departments have been accounted for as reductions of expenses and not revenues of those departments.

The College's principal operating activity is instruction. Operating revenues and expenses generally include all fiscal transactions directly related to instruction as well as administration, academic support, student services, physical plant operations, and depreciation of capital assets. Nonoperating revenues include State noncapital appropriations, Federal and State student financial aid, investment income (net of unrealized gains or losses on investments), and revenues for capital construction projects. Interest on capital asset-related debt is a nonoperating expense.

The statement of net position is presented in a classified format to distinguish between current and noncurrent assets and liabilities. When both restricted and unrestricted resources are available to fund certain programs, it is the College's policy to first apply the restricted resources to such programs followed by the use of the unrestricted resources.

The statement of revenues, expenses, and changes in net position is presented by major sources and is reported net of tuition scholarship allowances. Tuition scholarship allowances are the differences between the stated charge for goods and services provided by the College and the amount that is actually paid by the student or the third party making payment on behalf of the student. The College determines its scholarship allowance by identifying those student transactions where the student's classes were paid by an applicable financial aid source.

To the extent that those resource are used to pay student charges, the College records a scholarship allowance against tuition and fees revenue.

The statement of cash flows is presented using the direct method in compliance with GASB Statement No. 9, *Reporting Cash Flows of Proprietary and Nonexpendable Trust Funds and Governmental Entities That Use Proprietary Fund Accounting*.

Cash and Cash Equivalents. The amount reported as cash and cash equivalents consists of cash on hand, cash in demand accounts, and cash with the State Treasury Special Purpose investment Account (SPIA) and the State Board of Administration (SBA) Florida PRIME investment pool. For reporting cash flows, the College considers all highly liquid investments with original maturities of three months or less to be cash equivalents. Under this definition, the College considers amounts invested in the State Treasury Special Purpose Investment Account (SPIA) and State Board of Administration (SBA) Florida PRIME investment pool to be cash equivalents. College cash deposits are held in banks qualified as public depositories under Florida law. All such deposits are insured by Federal depository insurance, up to specified limits, or collateralized with securities held in Florida's multiple financial institution collateral pool required by Chapter 280, Florida Statutes. Cash and cash equivalents that are externally restricted to make debt service payments, maintain sinking or reserve funds, or to purchase or construct capital or other restricted assets are classified as restricted.

At June 30, 2014, the College reported as cash equivalents at fair value $28,731,043 in the State Treasury SPIA investment pool representing ownership of a share of the pool, not the underlying securities. The SPIA carried a credit rating of AA+f by Standard & Poor's, had an effective duration of 2.57 years, and had a fair value factor of 1.0074 at June 30, 2014. The College relies on policies developed by the State Treasury for managing interest rate risk or credit risk for this investment pool. Disclosures for the State Treasury SPIA investment pool are included in the notes to financial statements of the State's Comprehensive Annual Financial Report.

At June 30, 2014, the College reported as cash equivalents $2,879,613 in the Florida PRIME investment pool administered by the SBA pursuant to Section 218.405, Florida Statutes. The College's investments in the Florida PRIME investment pool, which the SBA indicates is a Securities and Exchange Commission Rule 2a7-like external investment pool, as of June 30, 2014, are similar to money market funds in which shares are owned in the fund rather than the underlying investments. The Florida PRIME investment pool carried a credit rating of AAAm by Standard & Poor's and had a weighted-average days to maturity (WAM) of 40 days as of June 30, 2014. A portfolio's WAM reflects the average maturity in days based on final maturity or reset date, in the case of floating-rate instruments. WAM measures the sensitivity of the Florida PRIME investment pool to interest rate changes. The investments in the Florida PRIME investment pool are reported at fair value, which is amortized cost.

Capital Assets. College capital assets consist of land; construction in progress; buildings; other structures and improvements; furniture, machinery, and equipment. These assets are capitalized and recorded at cost at the date of acquisition or at estimated fair value at the date received in the case of gifts and purchases of State surplus property. Additions, improvements, and other outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. The College has a capitalization threshold of $5,000 for tangible personal property and $50,000 for buildings and other structures and improvements. Depreciation is computed on the straight-line basis over the following estimated useful lives:

- Buildings – 40 years
- Other Structures and Improvements – 10 years
- Furniture, Machinery, and Equipment:
  - Computer Equipment – 3 years
  - Vehicles, Office Machines, and Educational Equipment – 5 years
  - Furniture – 7 years

Noncurrent Liabilities. Noncurrent liabilities include bonds payable, loans payable, compensated absences payable, other postemployment benefits payable, and other noncurrent liabilities that are not scheduled to be paid within the next fiscal year.

2. INVESTMENTS

The College's Board of Trustees has adopted a written investment policy providing that surplus funds of the College shall not be invested in derivative instruments, and shall be invested according to law. Therefore, pursuant to Section 218.415(17), Florida Statutes, the College is authorized to invest in the Florida PRIME investment pool, administered by the State Board of Administration (SBA); interest-bearing time deposits and savings accounts in qualified public depositories, as defined by Section 280.02, Florida Statutes; direct obligations of the United States Treasury; and Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency.

The College's investments at June 30, 2014, are reported at fair value, as follows:

Investment Type	Amount
State Board of Administration Fund B	
Surplus Funds Trust Fund	$ 106,858
State Board of Administration Debt Service Accounts	65,175
Equity Securities	9,822
Money Market Funds	1,222,373
Total College Investments	$ 1,404,228

State Board of Administration Fund B Surplus Funds Trust Fund.

The Fund B Surplus Funds Trust Fund (Fund B) is administered by the SBA pursuant to Sections 218.405 and 218.417, Florida Statutes, and is not subject to participant withdrawal requests. Distributions from Fund B, as determined by the SBA, are effected by transferring eligible cash or securities to the Florida PRIME investment pool, consistent with the pro rata allocation of pool shareholders of record at the creation date of Fund B on December 4, 2007. One hundred percent of such distributions from Fund B are available as liquid balance within the Florida PRIME investment pool.

At June 30, 2014, the College reported investments at fair value of $106,858 in Fund B. The College's investments in Fund B are accounted for as a fluctuating net position value pool, with a fair value factor of 1.84438408 at June 30, 2014. The weighted-average life (WAL) of Fund B at June 30, 2014, was 2.86 years. A portfolio's WAL is the dollar-weighted average length of time until securities held reach maturity and is based on legal final maturity dates for Fund B as of June 30, 2014. WAL measures the sensitivity of Fund B to interest rate changes. The College's investment in Fund B is unrated.

State Board of Administration Debt Service Accounts.

The College reported investments totaling $65,175 at June 30, 2014, in the SBA Debt Service Accounts. These investments are used to make debt service payments on bonds issued by the SBE for the benefit of the College. The College's investments consist of United States Treasury securities, with maturity dates of six months or less, and are reported at fair value. The College relies on policies developed by the SBA for managing interest rate risk or credit risk for this account. Disclosures for the Debt Service Accounts are included in the notes to financial statements of the State's Comprehensive Annual Financial Report.

Component Unit(s) Investments.

Investments held by the College's component unit at December 31, 2013, are reported at fair market value with the following maturities:

		Investment Maturities (In Years)				
Investment Type	**Fair Value**	**Less Than 1**	**1 - 5**	**6 - 10**	**11 - 15**	**More than 15**
Investment in Debt Obligations						
U.S. Government Securities	$ 3,205,123	$ 382,679	$ 751,016	$ 830,379	$ 79,104	$ 1,161,945
Corporate Bonds	1,967,890	46,285	932,455	696,783	42,254	250,113
Total Investment in Debt Obligations	$ 5,173,013	$ 428,964	$ 1,683,471	$ 1,527,162	$ 121,358	$ 1,412,058
Other Investments						
Mutual Funds	$ 4,754,582					
Alternative Investments	2,351,237					
Equity Securities	16,697,229					
Total Other Investments	23,803,048					
Total Component Unit Investments	$ 28,976,061					

The Foundation has developed an investment objective of growth and income over the long term. Per the Foundation investment policy, the spending policy of the Foundation is to make available on an annual basis an amount equal to approximately five percent of the market value of the Foundation's assets as of the beginning of each fiscal year, plus approximately one percent to account for administrative expenses. The policy also recommends a target asset allocation strategy of 60 percent equities (minimum 50 percent and maximum 70 percent limits) and 40 percent fixed income and cash equivalents (minimum 25 percent and maximum 50 percent limits). These distributions may be from any combination of income, earnings, or principal value of contributions that are not donor or Board restricted. The following risks apply to the Foundation's investments:

Interest Rate Risk: The Foundation's policy for managing its exposure for changes in interest rates is through maintaining diversification of its investments and investment maturity dates to minimize the impact of downturns in the market. As of December 31, 2013, the Foundation has investments in corporate bonds and is therefore subject to interest rate risk.

Credit Risk: The Foundation's policy for managing its exposure to credit risk is through maintaining its investments in securities rated "BBB" or higher. As of December 31, 2013, the credit quality of the Foundation's fixed income accounts was investment grade "B" or higher.

Obligations of United States government agencies and instrumentalities and domestic equities do not require disclosure of credit quality. Mutual funds, alternative investments and equity securities were not rated. Corporate bonds held by the Foundation at December 31, 2013, were rated as follows:

		Credit Quality Ratings	
Investment Type	**Fair Value**	**Moody's**	**Standard & Poor's**
Corporate Bonds	$ 1,186,123	AA1 to BAA1	AA to A
	781,767	BAA1 to B1	BBB to B
Total Corporate Bonds	$ 1,967,890		

Custodial Credit Risk: Custodial credit risk is the risk that in the event of the failure of the counterparty, the value of investments or collateral securities in the possession of an outside party will not be recoverable. Exposure to custodial risk relates to investment securities that are held by someone other than the Foundation and are not registered in the Foundation's name. The Foundation's investment policy does not address custodial credit risk.

Concentration of Credit Risk: The Foundation's investment policy requires that invested assets be broadly diversified by asset class, investment style, number of issues, issue type, and other factors consistent with the investment objectives to reduce the risk of wide swings in market value from year-to-year or incurring large losses that may result from concentrated positions. Subject to the usual standards of fiduciary prudence, and to minimize the risk of large losses, each investment manager is to maintain adequate diversification in their portfolio.

3. ACCOUNTS RECEIVABLE

Accounts receivable is comprised of the following categories: grant reimbursements due from local and private parties, $372,044; student receivables, $2,949,140; corporate receivables for tuition and related charges, $113,755; and other receivables, $139,808. These receivables are reported net of an $805,776.82 allowance for uncollectible accounts. The component unit's receivables amounted to $355,111 consisting primarily of unconditional promises to give. These promises are recognized at fair value on the present value of estimated future cash flows.

4. DUE FROM OTHER GOVERNMENTAL AGENCIES

Amounts due from other governmental agencies totaled $3,626,519. This amount primarily consists of $1,680,445 of Public Education Capital Outlay allocations due from the State for construction of College facilities.

5. DUE FROM AND TO COMPONENT UNIT(S)/COLLEGE

The $23,797 reported as due from component unit consists of amounts owed by the Foundation to the College for scholarships. The College's financial statements are reported for the fiscal year ended June 30, 2014. The College's component unit's financial statements are reported for the fiscal year ended December 31, 2013. Accordingly, amounts reported by the College as due from component unit on the statement of net position do not agree with amounts reported by the component unit as due to the College.

6. INVENTORIES

Inventories consist of items for resale by the campus bookstore, and are valued using the last invoice cost, which approximates the first-in, first-out, method of inventory valuation. Consumable laboratory supplies, teaching materials, and office supplies on hand in College departments are expensed when purchased, and are not considered material. Accordingly, these items are not included in the reported inventory.

7. CAPITAL ASSETS

Capital assets activity for the fiscal year ended June 30, 2014, is shown below:

Description	Beginning Balance	Additions	Reductions	Ending Balance
Nondepreciable Capital Assets:				
Land	$ 9,767,813	$	$	$ 9,767,813
Construction in Progress	635,475	5,569,741	5,263,291	$ 941,925
Total Nondepreciable Capital Assets	$ 10,403,288	$ 5,569,741	$ 5,263,291	$ 10,709,737
Depreciable Capital Assets:				
Buildings	$ 297,721,702	$ 3,958,156	$ 79,155	$ 301,600,702
Other Structures and Improvements	36,238,544	2,019,245		$ 38,257,789
Furniture, Machinery, and Equipment	18,609,218	1,602,321	1,727,420	$ 18,484,119
Assets Under Capital Lease				
Total Depreciable Capital Assets	352,569,464	7,579,722	1,806,575	358,342,611
Less, Accumulated Depreciation:				
Buildings	84,176,428	7,164,069	7,747	$ 91,332,750
Other Structures and Improvements	25,254,607	2,227,313	4,431	$ 27,477,489
Furniture, Machinery, and Equipment	15,504,902	1,602,540	1,727,420	$ 15,380,022
Total Accumulated Depreciation	124,935,937	10,993,922	1,739,597	134,190,262
Total Depreciable Capital Assets, Net	227,633,528	(3,414,200)	66,978	224,152,349
Total Net Capital Assets	$ 238,036,815	$ 2,155,540	$ 5,330,269	$ 234,862,086

8. UNEARNED REVENUE

Unearned revenue consists of student tuition and fees received prior to fiscal year-end related to the subsequent accounting period. As of June 30, 2014, the College reported $42,617 as unearned revenue.

9. DEFERRED INFLOW OF RESOURCES

The $234,000 balance of the deferred inflow of resources at June 30, 2014, will be amortized over the remaining 11 years of the bond repayment period. See further details in the Long-Term Liability note.

10. LONG-TERM LIABILITIES

Long-term liabilities of the College at June 30, 2014, include bonds payable, loans payable, compensated absences payable, and other postemployment benefits payable, and other noncurrent liabilities. Long-term liabilities activity for the fiscal year ended June 30, 2014, is shown below:

Description	Beginning Balance	Additions	Reductions	Ending Balance	Current Portion
Bonds Payable	$ 20,050,000	$ 1,246,000	$ 2,545,000	$ 18,751,000	$ 992,000
Compensated Absences Payable	10,163,740	582,732	748,866	9,997,606	659,275
Other Postemployment Benefits Payable	356,598	168,003	53,723	470,878	
Property Acquisition	2,710,627		583,573	2,127,054	594,149
Network Infrastructure	3,403,103		680,621	2,722,482	680,621
Other Long-Term Liabilities	954,614	267,759		1,222,373	
Total Long-Term Liabilities	$ 37,638,682	$ 2,264,494	$ 4,611,783	$ 35,291,393	$ 2,926,044

Bonds Payable. The State Board of Education (SBE) issues capital outlay bonds on behalf of the College. These bonds mature serially and are secured by a pledge of the College's portion of the State-assessed motor vehicle license tax and by the State's full faith and credit. The SBE and the State Board of Administration (SBA) administer the principal and interest payments, investment of debt service resources, and compliance with reserve requirements. The College had the following bonds payable at June 30, 2014:

Bonds Payable. Various bonds were issued to finance capital outlay projects of the College. The following is a description of the bonded debt issues:

- SBE Capital Outlay Bonds. The SBE issues capital outlay bonds on behalf of the College. These bonds mature serially and are secured by a pledge of the College's portion of the State-assessed motor vehicle license tax and by the State's full faith and credit. The SBE and the SBA administer the principal and interest payments, investment of debt service resources, and compliance with reserve requirements.

- Capital Improvement Revenue Bonds, Series 2008A and 2012A. These bonds are authorized by Article VII, Section 11(d) of the Florida Constitution; Sections 215.57 through 215.83 and Section 1009.23, Florida Statutes; and other applicable provisions of law. Principal and interest on these bonds are secured by and payable solely from a first lien pledge of the capital improvement fees collected pursuant to Section 1009.23(11), Florida Statutes, by the Series 2008A participating colleges on a parity with any additional bonds issued subsequent to the issuance of the Series 2008A bonds. The Governing Board authorized the sale of the Series 2012A bonds by the Fourth Supplemental Resolution adopted on October 1, 2011, which also amended the Master Authorizing Resolution. Upon the issuance of additional bonds, all bonds will share a parity first lien on the pledged revenues of all colleges participating in any series of bonds then outstanding. The Series 2008A and 2012A bonds will share the lien of such additional bonds on the Series 2008A and 2012A pledged revenues and on the revenues pledged by the colleges participating in such additional bonds.

The 2008A and 2012A bonds were issued for new construction and renovation and remodeling of educational facilities.

Bond Type	Amount Outstanding	Interest Rates (Percent)	Annual Maturity To
State Board of Education			
Capital Outlay Bonds:			
Series 2005-B	$ 1,265,000	5.0	2020
Series 2014-A	1,246,000	2.0 - 5.0	2025
Florida Department of Education			
Capital Improvement Revenue Bonds:			
Series 2008-A	7,040,000	3.4 - 5.0	2028
Series 2012-A	9,200,000	2.0 - 3.625	2032
Total	$ 18,751,000		

Annual requirements to amortize all bonded debt outstanding as of June 30, 2014, are as follows:

State Board of Education Capital Outlay Bonds and Capital Improvement Revenue Bonds

Fiscal Year Ending June 30	Principal	Interest	Total
2015	$ 992,000	$ 700,511	$ 1,692,511
2016	1,127,000	661,761	1,788,761
2017	1,169,000	619,501	1,788,501
2018	1,209,000	578,446	1,787,446
2019	1,199,000	535,371	1,734,371
2020-2024	5,772,000	2,031,456	7,803,456
2025-2029	7,283,000	1,046,414	8,329,414
Total	$ 18,751,000	$ 6,173,461	$ 24,924,461

On May 22, 2014, the SBE issued $24,555,000 of the SBE Capital Outlay Bonds 2014 Series A. The College's portion of the bonds, $1,246,000, was used to refund $1,480,000 of outstanding SBE Capital Outlay Bonds, Series 2005-A. The proceeds of the bond issue were deposited in a trust fund with the SBA to provide for all future debt service payments on the bonds. The assets with the SBA and the liability for the refunded bonds are not included on the College's statement of net position. As a result of the refunding, the College had a debt service savings of $30,709 and obtained an economic gain of $234,000. The economic gain related to the remainder of the life of the bond is recorded as a deferred inflow of resources, and will be amortized over the remaining life of the issue, which is concurrent with the life of the refunded issue.

Loans Payable. On August 14, 2012, the College borrowed $3,403,103, to finance the cost of network infrastructure. The loan matures on August 21, 2017, and payments are made annually. On December 11, 2012, the College borrowed $3 million, to finance the acquisition of the Loxahatchee Groves new campus property. The loan matures on December 1, 2017, and payments are made quarterly. Annual requirements to amortize the outstanding loans as of June 30, 2014, are as follows:

Fiscal Year Ending June 30	Principal	Interest	Total
2015	$ 1,274,769	$ 34,292	$ 1,309,061
2016	1,285,536	23,524	1,309,061
2017	1,296,498	12,562	1,309,061
2018	992,732	2,108	994,841
Total	$ 4,849,536	$ 72,486	$ 4,922,022

Compensated Absences Payable. College employees may accrue annual and sick leave based on length of service, subject to certain limitations regarding the amount that will be paid upon termination. The College reports a liability for the accrued leave; however, State noncapital appropriations fund only the portion of accrued leave that is used or paid in the current fiscal year. Although the College expects the liability to be funded primarily from future appropriations, generally accepted accounting principles do not permit the recording of a receivable in anticipation of future appropriations. At June 30, 2014, the estimated liability for compensated absences, which includes the College's share of the Florida Retirement System and FICA contributions, totaled $9,997,606. The current portion of the compensated absences liability, $659,275, is the amount expected to be paid in the coming fiscal year, and represents the average fiscal year payouts for all leave for the two fiscal years immediately preceding, including applicable tax payments.

Other Postemployment Benefits Payable. The College follows GASB Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*, for other postemployment benefits provided by the Florida College System Risk Management Consortium (Consortium).

Plan Description. The College contributes to an agent, multiple-employer, defined-benefit plan administered by the Consortium for postemployment healthcare, vision and dental insurance benefits. Pursuant to the provisions of Section 112.0801, Florida Statutes, former employees who retire from the College are eligible to participate in the College's healthcare and life insurance benefits. The College subsidizes the premium rates paid by retirees by allowing them to participate in the Plan at reduced or blended group (implicitly subsidized) premium rates for both active and retired employees. These rates provide an implicit subsidy for retirees because, on an actuarial basis, their current and future claims are expected to result in higher costs to the Plan on average than those of active employees. The College does not offer any explicit subsidies for retiree coverage. Retirees are required to enroll in the Federal Medicare program for their primary health coverage as soon as they are eligible. Neither the College nor the Consortium issue a stand-alone annual report for the Plan and the Plan is not included in the annual report of a public employee retirement system or another entity.

Funding Policy. Plan benefits are pursuant to the provisions of Section 112.0801, Florida Statutes, and the Board of Trustees can amend plan benefits and contribution rates. The College has not advance-funded or established a funding methodology for the annual other postemployment benefit (OPEB) costs or the net OPEB obligation, and the Plan is financed on a pay-as-you-go basis. For the 2013-14 fiscal year, 51 retirees received postemployment benefits. The College provided required contributions of $53,723 toward the annual OPEB cost, comprised of benefit payments made on behalf of retirees for claim expenses (net of reinsurance), administrative expenses, and reinsurance premiums. Retiree contributions totaled $288,993, which represents 0.5 percent of covered payroll.

Annual OPEB Cost and Net OPEB Obligation. The College's annual OPEB cost (expense) is calculated based on the annual required contribution (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed 30 years. The following table shows the College's annual OPEB cost for the year, the amount actually contributed to the Plan, and changes in the College's net OPEB obligation:

Description	**Amount**
Normal Cost (service cost for one year)	$ 114,517
Amortization of Unfunded Actuarial Accrued Liability	51,109
Annual Required Contribution	165,626
Interest on Net OPEB Obligation	14,264
Adjustment to Annual Required Contribution	(11,887)
Annual OPEB Cost (Expense)	168,003
Contribution Toward the OPEB Cost	(53,723)
Increase in Net OPEB Obligation	114,280
Net OPEB Obligation, Beginning of Year	356,598
Net OPEB Obligation, End of Year	$ 470,878

The College's annual OPEB cost, the percentage of annual OPEB cost contributed to the Plan, and the net OPEB obligation as of June 30, 2014, and for the two preceding fiscal years, were as follows:

Fiscal Years	**Annual OPEB Cost**	**Percentage of Annual OPEB Cost Contributed**	**Net OPEB Obligation**
2011-12	$ 154,599	18.1%	$ 253,540
2012-13	155,444	33.7%	356,598
2013-14	155,433	32.0%	470,878

Funded Status and Funding Progress. As of July 1, 2013, the most recent valuation date, the actuarial accrued liability for benefits was $1,533,268 and the actuarial value of assets was $0, resulting in an unfunded actuarial accrued liability of $1,533,268 and a funded ratio of 0 percent. The covered payroll (annual payroll of active participating employees) was $61,349,204 for the 2013-14 fiscal year, and the ratio of the unfunded actuarial accrued liability to the covered payroll was 2.5 percent.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment and termination, mortality, and healthcare cost trends. Amounts determined regarding the funded status of the Plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Funding Progress, presented as required supplementary information following the notes to financial statements, presents multiyear trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Actuarial Methods and Assumptions. Projections of benefits for financial reporting purposes are based on the substantive plan provisions, as understood by the employer and participating members, and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and participating members. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The College's OPEB actuarial valuation as of July 1, 2013, used the projected unit credit actuarial method to estimate the actuarial accrued liability as of June 30, 2014, and the College's 2013-14 fiscal year ARC. Because the OPEB liability is currently unfunded, the actuarial assumptions included a 4 percent rate of return on invested assets. The actuarial assumptions also included a payroll growth rate of 4 percent per year, an inflation rate of 3 percent per year, and an annual healthcare cost trend rate of 8.50 percent pre-Medicare and 6.25 percent Medicare for the 2013-14 fiscal year, reduced by decrements to an ultimate rate of 5 percent after 5 years for pre-Medicare and 4 years for Medicare. The unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll amortized over 30 years on an open basis. The remaining amortization period at June 30, 2014, was 23 years.

11. RETIREMENT PROGRAMS

Florida Retirement System. Essentially all regular employees of the College are eligible to enroll as members of the State-administered Florida Retirement System (FRS). Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and Florida Retirement System Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. The FRS is a single retirement system administered by the Department of Management Services, Division of Retirement, and consists of two cost-sharing, multiple-employer retirement plans and other nonintegrated programs. These include a defined-benefit pension plan (Plan), with a Deferred Retirement Option Program (DROP), and a defined-contribution plan, referred to as the FRS Investment Plan (Investment Plan).

Employees enrolled in the Plan prior to July 1, 2011, vest at six years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at eight years of creditable service. All vested members, enrolled prior to

July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service. All members enrolled in the Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service. Members of both Plans may include up to 4 years of credit for military service toward creditable service. The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments.

DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined-benefit plan. College employees already participating in the State College System Optional Retirement Program or DROP are not eligible to participate in the Investment Plan. Employer and employee contributions are defined by law, but the ultimate benefit depends in part on the performance of investment funds. The Investment Plan is funded by employer and employee contributions that are based on salary and membership class (Regular Class, Senior Management Service Class, etc.). Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Employees in the Investment Plan vest at one year of service for employer contributions and vest fully and immediately for employee contributions.

The State of Florida establishes contribution rates for participating employers and employees. Contribution rates during the 2013-14 fiscal year were as follows:

	Percent of Gross Salary	
Class or Plan	**Employee**	**Employer (A)**
Florida Retirement System, Regular	3.00	6.95
Florida Retirement System, Senior Management Service	3.00	18.31
Deferred Retirement Option Program - Applicable to Members from All of the Above Classes or Plan	0.00	12.84
Florida Retirement System, Reemployed Retiree	(B)	(B)

Notes: (A) Employer rates include the post-employment health insurance supplement of 1.20 percent and .03 percent for administrative costs of the Public Employee Optional Retirement Program - except for the Deferred Retirement Option Class (DROP).

(B) Contribution rates are dependent upon retirement class or plan in which reemployed.

The College's liability for participation is limited to the payment of the required contribution at the rates and frequencies established by law on future payrolls of the College. The College's contributions including employee contributions for the fiscal years ended June 30, 2012, June 30, 2013, and June 30, 2014, totaled $3,020,085, $3,145,056, and $4,615,134, respectively, which were equal to the required contributions for each fiscal year.

There were 261 College participants in the Investment Plan during the 2013-14 fiscal year. The College's contributions including employee contributions to the Investment Plan totaled $1,236,519, which was equal to the required contribution for the 2013-14 fiscal year.

Financial statements and other supplementary information of the FRS are included in the State's Comprehensive Annual Financial Report, which is available from the Florida Department of Financial Services. An annual report on the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services, Division of Retirement.

State College System Optional Retirement Program. Section 1012.875, Florida Statutes, provides for an Optional Retirement Program (Program) for eligible college instructors and administrators. The Program is designed to aid colleges in recruiting employees by offering more portability to employees not expected to remain in the FRS for eight or more years.

The Program is a defined-contribution plan, which provides full and immediate vesting of all contributions submitted to the participating companies on behalf of the participant. Employees in eligible positions can make an irrevocable election to participate in the Program, rather than the FRS, and purchase retirement and death benefits through contracts provided by certain insurance carriers. The employing college contributes, on behalf of the participant, 7.34 percent of the participant's salary, less a small amount used to cover administrative costs and employees contribute 3 percent of the employee's salary. Additionally, the employee may contribute, by payroll deduction, an amount not to exceed the percentage contributed by the college to the participant's annuity account. The contributions are invested in the company or companies selected by the participant to create a fund for the purchase of annuities at retirement.

There were 91 College participants during the 2013-14 fiscal year. The College's contributions to the Program totaled $349,532 and employee contributions totaled $188,696 for the 2013-14 fiscal year.

12. CONSTRUCTION COMMITMENTS

The College's major construction commitments at June 30, 2014, are as follows:

Major Construction Contract Commitments

Project Description	**Total Commitment**	**Completed to Date**	**Balance Committed**
Loxahatchee Groves Campus			
Zyscovich Inc. Architects	$ 1,260,262	$ 378,182	$ 882,080
Amodie Engineering & Construction	946,935	679,463	267,471
Subtotal	$ 2,207,197	$ 1,057,645	$ 1,149,552
Other Projects (1)	855,586	18,807	836,779
Total	$ 3,062,783	$ 1,076,452	$ 1,986,331

(1) Individual projects with current balance committed of less than $450,000 at June 30, 2014.

13. RISK MANAGEMENT PROGRAMS

The College is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The College provided coverage for these risks primarily through the Florida College System Risk Management Consortium (Consortium), which was created under authority of Section 1001.64(27), Florida Statutes, by the boards of trustees of the Florida public colleges for the purpose of joining a cooperative effort to develop, implement, and participate in a coordinated Statewide College risk management program. The Consortium is self-sustaining through member assessments (premiums) and is reinsured through commercial companies for claims in excess of specified amounts. Reinsurance from commercial companies provided excess coverage of up to $125 million to February 28, 2014, and up to $150 million from March 1, 2014. Insurance coverage obtained through the Consortium included fire and extended property, general and automobile liability, workers' compensation, health, life, and other liability coverage. Settled claims resulting from these risks have not exceeded commercial coverage in any of the past three fiscal years.

14. LITIGATION

The College is involved in several pending and threatened legal actions. The range of potential loss from all such claims and actions, as estimated by the College's legal counsel and management, should not materially affect the College's financial position.

15. FUNCTIONAL DISTRIBUTION OF OPERATING EXPENSES

The functional classification of an operating expense (instruction, academic support, etc.) is assigned to a department based on the nature of the activity, which represents the material portion of the activity attributable to the department. For example, activities of an academic department for which the primary departmental function is instruction may include some activities other than direct instruction such as public service. However, when the primary mission of the department consists of instructional program elements, all expenses of the department are reported under the instruction classification. The operating expenses on the statement of revenues, expenses, and changes in net position are presented by natural classifications. The following are those same expenses presented in functional classifications as recommended by NACUBO:

Functional Classification	**Amount**
Instruction	$ 57,216,623
Public Services	572,619
Academic Support	18,407,177
Student Services	19,866,549
Institutional Support	11,386,604
Operation and Maintenance of Plant	17,249,338
Scholarships and Waivers	27,303,532
Depreciation	10,988,439
Auxiliary Enterprises	379,981
Total Operating Expenses	$ 163,370,861

PALM BEACH STATE COLLEGE
OTHER REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF FUNDING PROGRESS –
OTHER POSTEMPLOYMENT BENEFITS PLAN

Actuarial Valuation Date (1)	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) Entry Age (2) (3) (b)	Unfunded AAL (UAAL) (b) - (a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll [(b-a)/c]
7/1/2007	$ -	$ 640,852	$ 640,852	0%	$ 50,661,686	1.26%
7/1/2009	$ -	$ 297,267	$ 297,267	0%	$ 54,890,980	0.54%
7/1/2011	$ -	$ 1,090,710	$ 1,090,710	0%	$ 50,945,268	2.14%
7/1/2013	$ -	$ 1,533,268	$ 1,533,268	0%	$ 51,196,916	2.99%

Notes: (1) The initial OPEB actuarial calculation was performed as of July 1, 2007 for the College as it implemented the provisions of GASB 45.

(2) The College's OPEB actuarial valuation used the projected unit credit actuarial method to estimate the unfunded actuarial accrued liabilities.

(3) The 7/1/2007 and 7/1/2009 valuations assumed a discount rate of 3.00%.
The 7/1/2011 and 7/1/2013 valuation assumed a discount rate of 4.00%.